

## Message Text

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PAGE 01 MOSCOW 08395 171442Z

53

ACTION NEA-10

INFO OCT-01 EUR-12 IO-10 ISO-00 ACDA-05 SAM-01 SAB-01

CIAE-00 DODE-00 PM-03 H-02 INR-07 L-03 NSAE-00 NSC-05

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R 171257Z JUN 75

FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC 0000V

INFO AMEMBASSY AMMAN

AMEMBASSY BEIRUT

AMEMBASSY CAIRO

AMEMBASSY DAMASCUS

USMISSION GENEVA

AMEMBASSY JIDDA

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY TEL AVIV

USMISSION USUN

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GENEVA FOR MEPC DEL

E. O. 11652: N/A

TAGS: PFOR, UR, XF, IS

SUBJ: CPSU-ISRAELI CP COMMUNIQUE

1. SUMMARY. PRAVDA (JUNE 16) CARRIES COMMUNIQUE-LIKE DOCUMENT SUMMARIZING THE RESULTS OF A RECENT MEETING BETWEEN CPSU POLITBURO CANDIDATE MEMBER PONOMAREV AND ISRAELI CP GENERAL SECRETARY VILNER--AN INTERESTING COUNTERPOINT TO THE FORD-RABIN TALKS. COMMUNIQUE IS LARGEMLY DEVOTED TO A CPSU-CP JOINT STATEMENT OF SUPPORT FOR STANDARD SOVIET FORMULAS ON A ME PEACE SETTLEMENT. HOWEVER, ON THE SOVIET-ISRAELI RELATIONSHIP IT BALANCES EXPLICIT SOVIET SUPPORT FOR ISRAEL'S SECURITY AND TERRITORIAL INTEGRITY WITH AN APPARENT THOUGHENING OF SOVIET LIMITED OFFICIAL USE

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PAGE 02 MOSCOW 08395 171442Z

CONDITIONS FOR NORMALIZATION OF SOVIET-ISRAELI RELATIONS.

END SUMMARY.

2. MAIN POINTS IN THE COMMUNIQUE'S TREATMENT OF MIDDLE EAST PEACE FORMULAS ARE:

A. THE MIDDLE EAST SITUATION REMAINS "EXPLOSIVE" BECAUSE OF ISRAEL'S "ANNEXATIONIST" POLICY WHICH DEPENDS UPON THE BACKING OF "AGGRESSIVE IMPERIALIST AND ZIONIST CIRCLES."

B. THE PARTIES JOINTLY REAFFIRM THE NEED TO ACHIEVE A "JUST, COMPREHENSIVE" SETTLEMENT AND AN ME PEACE BASED ON KNOWN "UN RESOLUTIONS" (NOT UNSC RESOLUTIONS).

C. THE "DECISIVE CONDITIONS" FOR A ME SETTLEMENT ARE JOINTLY SAID TO BE: TOTAL ISRAELI WITHDRAWAL FROM ALL ARAB TERRITORIES OCCUPIED IN 1967, REALIZATION OF THE PALESTINIANS' LEGITIMATE RIGHTS UP TO AND INCLUDING THEIR RIGHT TO "CREATE THEIR OWN STATE," AND THE GUARANTEE (OBESPECHENIYE) OF THE SECURITY AND TERRITORIAL INTEGRITY OF "ALL THE STATES OF THE REGION, INCLUDING ISRAEL."

3. ON GENEVA, THE PARTIES JOINTLY STRESS THAT THE "MOST APPROPRIATE FORUM" TO REVIEW ALL ASPECTS OF A MIDDLE EAST SETTLEMENT AND TO WORK OUT APPROPRIATE DECISIONS IS THE MEPC, WITH THE PARTICIPATION OF ALL INTERESTED PARTIES "INCLUDING THE PLO." HOWEVER, THEY UNCHARACTERISTICALLY FAIL TO REFER EITHER TO THE IMPORTANCE OF CALLING GENEVA QUICKLY OR TO THE NEED FOR CAREFUL PREPARATION TO ASSURE THE MEETING'S SUCCESS.

4. THE QUESTION OF SOVIET PARTICIPATION IN GUARANTEES OF A ME PEACE IS HANDLED OBLIQUELY. THE ISRAELI SIDE UNILATERALLY EXPRESSES "SATISFACTION" AT THE SOVIET UNION'S READINESS TO TAKE PART IN "INTERNATIONAL GUARANTEES" SECURING THE RIGHT OF ALL STATES AND PEOPLES OF THE ME REGION TO INDEPENDENT EXISTENCE AND DEVELOPMENT. WE SUSPECT THAT SOVIETS MAY HAVE WANTED THIS ISRAELI RECOGNITION FOR THEIR OFFER TO OFFSET THE ISRAELI GOVERNMENT'S OBVIOUS COOLNESS TO THIS SOVIET INITIATIVE.

5. ON NORMALIZATION OF RELATIONS WITH ISRAEL, THE COMMUNIQUE APPEARS TO MAKE ONE INNOVATION. IT SAYS BOTH PARTIES "CONSIDER LIMITED OFFICIAL USE

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PAGE 03 MOSCOW 08395 171442Z

THAT THE SETTLEMENT OF THE MIDDLE EAST QUESTION ON A JUST BASIS WILL CREATE FAVORABLE PREREQUISITES FOR THE DEVELOPMENT OF THE RELATIONS OF THE SOVIET UNION WITH ALL STATES OF THE MIDDLE EAST WITHOUT EXCEPTION, INCLUDING ISRAEL." THIS FORMULA, WHILE MAKING A STRONG OFFER OF NORMALIZED RELATIONS WITH ISRAEL, ALSO SEEMS TO TOUGHEN THE CONDITIONS BY TYING REESTABLISHMENT OF RELATIONS TO A "ME SETTLEMENT" INSTEAD OF "PROGRESS TOWARD A SETTLEMENT" A LA BREZHNEV'S JUNE 14, 1974 STATEMENT WHICH HAS

BEEN PRESENTED TO US AS THE COMPREHENSIVE AND DEFINITIVE  
STATEMENT OF SOVIET POLICY ON THE QUESTION OF REESTABLISHING  
RELATIONS WITH ISRAEL.  
MATLOCK

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## Message Attributes

**Automatic Decaptoning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** POLITICAL SETTLEMENT, COMMUNIQUES, PARTY LEADERS, MEETINGS, FOREIGN POLICY POSITION  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 17 JUN 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** GolinoFR  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975MOSCOW08395  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Film Number:** D750210-1084  
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**Handling Restrictions:** n/a  
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**Line Count:** 119  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION NEA  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** GolinoFR  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 27 MAY 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <27 MAY 2003 by ifshinsr>; APPROVED <28 MAY 2003 by GolinoFR>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
06 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CPSU-ISRAELI CP COMMUNIQUE  
**TAGS:** PFOR, UR, XF, IS, CPSU, ICP  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006